

AN ACT ESTABLISHING ACCOUNTABILITY FOR FAIR AND AFFORDABLE HOUSING THROUGH ZONING REGULATIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 8-2 of the 2018 supplement to the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2019*):
- 3 (a) (1) The zoning commission of each city, town or borough is authorized to regulate,
- 4 within the limits of such municipality: [,] (A) [the] The height, number of stories and
- 5 size of buildings and other structures; (B) the percentage of the area of the lot that may
- 6 be occupied; (C) the size of yards, courts and other open spaces; (D) the density of
- 7 population and the location and use of buildings, structures and land for trade,
- 8 industry, residence or other purposes, including water-dependent uses, as defined in
- 9 section 22a-93; [,] and (E) the height, size and location of advertising signs and
- 10 billboards. [Such bulk regulations may allow for cluster development, as defined in
- 11 section 8-18.]
- 12 (2) Such zoning commission may divide the municipality into districts of such number,
- 13 shape and area as may be best suited to carry out the purposes of this chapter; and,
- 14 within such districts, it may regulate the erection, construction, reconstruction,
- alteration or use of buildings or structures and the use of land. All [such] zoning
- 16 regulations shall be uniform for each class or kind of buildings, structures or use of land
- 17 throughout each district, but the regulations in one district may differ from those in
- 18 another district. [, and]
- 19 (<u>3) Zoning regulations</u> may provide that certain classes or kinds of buildings, structures
- 20 or uses of land are permitted only after obtaining a special permit or special exception
- 21 from a zoning commission, planning commission, combined planning and zoning
- 22 commission or zoning board of appeals, whichever commission or board the
- 23 regulations may, notwithstanding any special act to the contrary, designate, subject to
- standards set forth in the regulations and to conditions necessary to protect the public
- 25 health, safety, convenience and property values. [Such]
- 26 (b) Zoning regulations adopted pursuant to subsection (a) of this section shall: [be]

- 27 (<u>1) Be</u> made in accordance with a comprehensive plan and in [adopting such
- 28 regulations the commission shall consider] <u>consideration of</u> the plan of conservation
- and development [prepared] <u>adopted</u> under section 8-23; [. Such regulations shall be]
- 30 (2) Be designed to (A) lessen congestion in the streets; [to] (B) secure safety from fire,
- 31 panic, flood and other dangers; [to] (<u>C</u>) promote health and the general welfare; [to] (<u>D</u>)
- provide adequate light and air; [to] (E) prevent the overcrowding of land; [to] (F) avoid
- undue concentration of population; [and to] (G) facilitate the adequate provision for
- transportation, water, sewerage, schools, parks and other public requirements; [. Such
- 35 regulations shall be] and (H) affirmatively further fair housing;
- 36 (<u>3) Be</u> made with reasonable consideration as to [the character of the district and its
- 37 peculiar] <u>a district's</u> suitability for particular uses and with a view to conserving the
- value of buildings and encouraging the most appropriate use of land throughout [such]
- a municipality; [. Such regulations may, to the extent consistent with soil types, terrain,
- 40 infrastructure capacity and the plan of conservation and development for the
- 41 community, provide for cluster development, as defined in section 8-18, in residential
- 42 zones. Such regulations shall also encourage]
- 43 (<u>4) Provide for</u> the development of housing opportunities, including opportunities for
- 44 multifamily dwellings, consistent with soil types, terrain and infrastructure capacity, for
- 45 all residents of the municipality and the planning region in which the municipality is
- located, as designated by the Secretary of the Office of Policy and Management under
- 47 section 16a-4a; [. Such regulations shall also promote]
- 48 (5) <u>Promote</u> housing choice and economic diversity in housing, including housing for
- 49 both low and moderate income households; [, and shall encourage]
- 50 (6) Provide for the development of housing which will meet the housing needs
- 51 identified in the state's consolidated plan for housing and community development
- 52 prepared pursuant to section 8-37t and in the housing component and the other
- 53 components of the state plan of conservation and development prepared pursuant to
- 54 section 16a-26; [. Zoning regulations shall be]
- 55 (7) Be made with reasonable consideration for their impact on agriculture, as defined in 56 subsection (q) of section 1-1; [.]
- 57 (8) Provide that proper provision be made for soil erosion and sediment control
- 58 pursuant to section 22a-329;
- 59 (9) Be made with reasonable consideration for the protection of existing and potential
- 60 public surface and ground drinking water supplies; and

- 61 (10) In any municipality that is contiguous to Long Island Sound, (A) be made with
- 62 reasonable consideration for the restoration and protection of the ecosystem and habitat
- 63 of Long Island Sound; (B) be designed to reduce hypoxia, pathogens, toxic
- 64 <u>contaminants and floatable debris in Long Island Sound; and (C) provide that the</u>
- 65 <u>commission consider the environmental impact on Long Island Sound of any proposal</u>
- 66 <u>for development.</u>
- 67 (c) Zoning regulations <u>adopted pursuant to subsection (a) of this section</u> may: [be]
- 68 (1) To the extent consistent with soil types, terrain, and infrastructure capacity for the
- 69 community, provide for cluster development, as defined in section 8-18;
- 70 (2) Be made with reasonable consideration for the protection of historic factors; [and
- shall be made with reasonable consideration for the protection of existing and potential
- 72 public surface and ground drinking water supplies. On and after July 1, 1985, the
- regulations shall provide that proper provision be made for soil erosion and sediment
- control pursuant to section 22a-329. Such regulations may also encourage]
- 75 (3) Encourage energy-efficient patterns of development, the use of solar and other
- 76 renewable forms of energy, and energy conservation; [. The regulations may also
- 77 provide]
- 78 (4) Provide for incentives for developers who use passive solar energy techniques, as
- 79 defined in subsection (b) of section 8-25, in planning a residential subdivision
- 80 development, [. The incentives may include, but not be] <u>including</u>, <u>but not</u> limited to,
- 81 cluster development, higher density development and performance standards for
- roads, sidewalks and underground facilities in the subdivision; [. Such regulations may
 provide]
- 84 (5) Provide for a municipal system for the creation of development rights and the
- 85 permanent transfer of such development rights, which may include a system for the
- variance of density limits in connection with any such transfer; [. Such regulations may
- 87 also provide]
- (6) Provide for notice requirements in addition to those required by this chapter; [. Such
 regulations may provide]
- 90 (7) <u>Provide</u> for conditions on operations to collect spring water or well water, as defined
- in section 21a-150, including the time, place and manner of such operations; [. No such
- 92 regulations shall prohibit] and
- 93 (8) In any municipality where a traprock ridge, as defined in section 8-1aa, or an
- 94 amphibolite ridge, as defined in section 8-1aa, is located, (A) provide for development
- 95 restrictions in ridgeline setback areas, as defined in section 8-1aa; and (B) restrict

- 96 quarrying and clear cutting, except that the following operations and uses shall be
- 97 permitted in ridgeline setback areas, as of right: (i) Emergency work necessary to
- 98 protect life and property; (ii) any nonconforming uses that were in existence and that
- 99 were approved on or before the effective date of regulations adopted pursuant to this
- 100 <u>section; and (iii) selective timbering, grazing of domesticated animals and passive</u>
- 101 <u>recreation.</u>
- 102 (d) Zoning regulations adopted pursuant to subsection (a) of this section shall not:
- 103 (1) Prohibit the operation of any family child care home or group child care home in a
- 104 residential zone; [. No such regulations shall prohibit]
- 105 (2) (A) Prohibit the use of receptacles for the storage of items designated for recycling in
- accordance with section 22a-241b or require that such receptacles comply with
- 107 provisions for bulk or lot area, or similar provisions, except provisions for side yards,
- rear yards and front yards; [. No such regulations shall] <u>or (B)</u> unreasonably restrict
- access to or the size of such receptacles for businesses, given the nature of the business
- and the volume of items designated for recycling in accordance with section 22a-241b,
- that such business produces in its normal course of business, provided nothing in this section shall be construed to prohibit such regulations from requiring the screening or
- section shall be construed to prohibit such regulations from requiring the screening or
 buffering of such receptacles for aesthetic reasons; [. Such regulations shall not impose]
- (3) Impose conditions and requirements on manufactured homes, including mobile
- 115 manufactured homes, having as their narrowest dimension twenty-two feet or more
- and built in accordance with federal manufactured home construction and safety
- standards, or on lots containing such manufactured homes, [which] including mobile
- 118 manufactured home parks, if those conditions and requirements are substantially
- 119 different from conditions and requirements imposed on (A) single-family dwellings;
- 120 [and] (B) lots containing single-family dwellings; [. Such regulations shall not impose
- 121 conditions and requirements on developments to be occupied by manufactured homes
- 122 having as their narrowest dimension twenty-two feet or more and built in accordance
- 123 with federal manufactured home construction and safety standards which are
- substantially different from conditions and requirements imposed on] <u>or (C)</u>
- 125 multifamily dwellings, lots containing multifamily dwellings, cluster developments or
- 126 planned unit developments; [. Such regulations shall not prohibit]
- 127 (4) (A) Prohibit the continuance of any nonconforming use, building or structure
- 128 existing at the time of the adoption of such regulations; [. Such regulations shall not] (B)
- 129 provide for the termination of any nonconforming use solely as a result of nonuse for a
- 130 specified period of time without regard to the intent of the property owner to maintain
- 131 that use; [. Such regulations shall not] or (C) terminate or deem abandoned a
- 132 nonconforming use, building or structure unless the property owner of such use,
- building or structure voluntarily discontinues such use, building or structure and such

- discontinuance is accompanied by an intent to not reestablish such use, building or
- structure. The demolition or deconstruction of a nonconforming use, building or
- 136 structure shall not by itself be evidence of such property owner's intent to not
- reestablish such use, building or structure; [. Unless such town opts out, in accordance
- with the provisions of subsection (j) of section 8-1bb, such regulations shall not prohibit]
- 139 <u>and</u>
- 140 (5) Prohibit the installation of temporary health care structures for use by mentally or
- 141 physically impaired persons [in accordance with the provisions of section 8-1bb if such
- structures comply with the provisions of said section] <u>pursuant to section 8-1bb</u>, <u>unless</u>
- 143 the municipality opts out pursuant to subsection (j) of section 8-1bb, as amended by this
- 144 <u>act</u>.
- 145 (e) Any city, town or borough which adopts the provisions of this chapter may, by vote
- of its legislative body, exempt municipal property from the regulations prescribed by
- 147 the zoning commission of such city, town or $borough_{L}$ [;] but unless it is so voted_L
- 148 municipal property shall be subject to such regulations.
- 149 [(b) In any municipality that is contiguous to Long Island Sound the regulations
- adopted under this section shall be made with reasonable consideration for restoration
- and protection of the ecosystem and habitat of Long Island Sound and shall be designed
- to reduce hypoxia, pathogens, toxic contaminants and floatable debris in Long Island
- **153** Sound. Such regulations shall provide that the commission consider the environmental
- 154 impact on Long Island Sound of any proposal for development.
- 155 (c) In any municipality where a traprock ridge, as defined in section 8-1aa, or an
- amphibolite ridge, as defined in section 8-1aa, is located the regulations may provide
- 157 for development restrictions in ridgeline setback areas, as defined in said section. The
- regulations may restrict quarrying and clear cutting, except that the following
- 159 operations and uses shall be permitted in ridgeline setback areas, as of right: (1)
- 160 Emergency work necessary to protect life and property; (2) any nonconforming uses
- 161 that were in existence and that were approved on or before the effective date of
- 162 regulations adopted under this section; and (3) selective timbering, grazing of
- 163 domesticated animals and passive recreation.]
- 164 (f) On or before July 1, 2019, and at least once every five years thereafter, each
- 165 <u>municipality that adopts the provisions of this chapter pursuant to section 8-1 shall</u>
- 166 demonstrate, in a form and manner prescribed by the Commissioner of Housing,
- 167 compliance with subdivisions (4) to (6), inclusive, of subsection (b) of this section. The
- 168 commissioner shall notify the Secretary of the Office of Policy and Management of the
- 169 <u>failure of any municipality to demonstrate compliance.</u>

- 170 Sec. 2. Subsection (j) of section 8-1bb of the 2018 supplement to the general statutes is
- 171 repealed and the following is substituted in lieu thereof (*Effective July 1, 2018*):
- 172 (j) A municipality, by vote of its legislative body or, in a municipality where the
- 173 legislative body is a town meeting, by vote of the board of selectmen, may opt out of the
- 174 provisions of this section and the provision of <u>subdivision (5) of</u> subsection [(a)] (d) of
- section 8-2, as amended by this act, regarding authorization for the installation of
- temporary health care structures, provided the zoning commission or combined
- 177 planning and zoning commission of the municipality: (1) First holds a public hearing in
- accordance with the provisions of section 8-7d on such proposed opt-out, (2)
- affirmatively decides to opt out of the provisions of said sections within the period of
- time permitted under section 8-7d, (3) states upon its records the reasons for such
- decision, and (4) publishes notice of such decision in a newspaper having a substantial
- 182 circulation in the municipality not later than fifteen days after such decision has been
- 183 rendered.